

Message Text

PAGE 01 TEL AV 02270 151548Z

42

ACTION NEA-09

INFO OCT-01 ISO-00 NEAE-00 ACDA-05 IO-10 CIAE-00 DODE-00

PM-03 H-02 INR-07 L-02 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 /069 W
----- 017024

P R 151455Z APR 75

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC PRIORITY 6317

INFO AMEMBSSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBSSY DAMASCUS

AMCONSUL JERUSALEM

C O N F I D E N T I A L TEL AIV 2270

DEPT PLEASE PASS TO AMBASSADOR KEATING.

E.O.11652: GDS

TAG: PFOR, XF, IS, EG, US

SUBJECT: ALLON ON EGYPTIAN-ISRAELINEGOTAITIONS AND
U.S./ISRAELI RELATIONS

BEGIN UNCLASSIFIED.

1. DEPARTMENT WILL BE INTERESTD IN FOREIGN MINISTER
ALLON'S SURPRISINGLY UPBEAT REMARKS IN DISCUSSION WITH
EDITORIAL BOARD OF JERUSALEM POST SHORTLY BEFOR HIS DEPARTURE
FOR U.S. RE PROSPECTSFOR RENEWEDEGYPTIAN/ISRAELI
NEGOTIATIONS AND STATEOF U.S./ISRAELI RELATIONS(QUOTES
ARE FROM ARTICLE SIGND BY DAVID LANDAU APPEARING IN
POST'S APRIL 15 INDEPENDENCE DAY SUPPLEMENT.)

2. U.S. / ISRAELI RELATIONS. ALLON TOLD POST INTERVIEWERS
THAT THERE HAD BEEN NO BLATANT, DIRECT PRESSURE BY AMERICA.
AS FOREIGN MINISTER, HE WOULDHAVE RGARD ONLY FOR THE
OFICIAL, PUBLIC STATEMENTS MADE BY PRESIDENT FORD, SECRETARY
CONFIDENTIAL

PAGE 02 TEL AV 02270 151548Z

KISSINGERAND OTHE SENIOR OFFICIALS--AND THESE HAD BEEN
CAREFULLY EVENHANDED. NO CUTBACKS OR DELAYS HAD IN
FACT BEEN FELT IN THE SUPPLY OF AMERICAN MILITARY AID--
DESPITE THE " REASSESSMENT" ANDTHE CHILL IN WASHINGTON-

JERUSALEM RELATIONS. THE F-15 FIGHTER, WHOSE SUPPLY HAD REPORTDLY BEEN DELAYED, WAS NOT EVEN IN PRODUCTION YET.THE DELIVRY DATE WAS FAR IN THE FUTURE--AND COULD AND HOPEFULLY WOULD , STILL BE MET." WE ARE DEALING WIT A FRIENDLY ADMINISTRATION AND WITH FRIENDLY INDIVIDUALS."

3. SUSPENSION OF NEGOTAITION. IN ANALYZING BACK-GROUND TO BREAKDWON OF NEGOTIATIONS, ACCORDING TO POST, ALLON DENIED FORCEFULLY THAT HE OR AY ISRAELI LEADER HAD "MISLED" KISSINGER. " WE BROKE NO COMMITMENTS, NOR DID WE WILFULLY CREATE A MISLEADING ATMOSPHERE." THERE WAS NO EVIDENCE IN RECORD OF MEETING BETWEEN SECRETARY AND SENIOR GOI LEADERS SINCE LAST JULY THAT ISREL HAD CRATD AN OVR-OPTIMISTIC ATMOSPHERE. " I BELIEVE THAT THE U.S. SINCERELY BELIEVEDTHAT ISRAEL WOULD BE MOR FLEXIBLE THAN IT WAS--BUT THIS WAS THERESULT OF MISUNDERSTANDINGS, NOT OF DELIBERATEMISLEADING." ALLON ACCEPTD THE " NEW YORK TIMES" VERDICT: THAT EACH OF THE THREE PARTIES HAD MISCALCUALTED THE INTENTIONS OF THE OTHER TWO."

4. EGYPTIAN-ISRAELI NEGOTIATIONS: TH EGPTAIN ROLE. ALLON REVIEWED EGPT'S STAND IN NEGOTIATIONS IN FOLLOWING TERMS:" I DON'T SAY EGYPT WANTD EVERYTING FOR NOTHING: IT JUST WANTED TOO MUCH FOR TOO LITTLE. I FOUND ENCOURAGING ELEMENTS IN ITS POSITIN, NOT MERELY INTRANSIGENCE..." ALLON THEN RECALLED GOE'S STATEMENT ISSUED ON SECOND WEDNESDYA OF TALKS, INDICATING READINESS TO ACCEPT NON-USE OF FORCE AS POSSIBLE FOUNDATION FOR ACCORD, EXPRESSING WILLINGNESS EVENTUALLY TO CONCLUDE A PEACE AGREEMENT, AND DESCRIBING 'NEW DISENGAGEMENT AGREEMENT' AS 'MAJOR STEP ON ROAD TO PEACE' . ALLON WENT ON TO NOTE THAT EGYTP HAD AGREED THAT INTERIM AGREEMENT WOULD REMAIN VALID UNTIL SUPERSEDED BY SUBSEQUENT AGREEMENT, AND THIS ALSO HAD BEEN A MENAINGFUL ADVANCE, ALTHOUGH NEUTRALIZED BY INSISTENCE THAT UNEF MANDATE WOULD REQUIRED ANNULA RENEWAL. CONFIDENTIAL

PAGE 03 TEL AV 02270 151548Z

5. NON-BELLIGERENCY AND NON-USE OF FORCE. ALLON TOLD POST INTERVIEWERS THAT HE HAD ALL ALONG BEENDOUBBTFUL OF THE VALIDTY OF DEMANDING NON-BELLIGERENCY IN THE CONTEXT OF AN INTERIM AGREEMENT. HE HAD EXPRESSED HIS DOUBTS IN CLOSED CABINET DELIBERATIONS AND AT SESSIONS OF THE KNESSET FOREIGN AFFAIRS AND DEFENSE COMMITTEE. HIS STRESS HAD BEEN ON THE PRACTICAL ELEMENT OF NON-BELLIGERENCY RATHER THAN ON THE FORMAL , LEGAL COMMITMENT, WHICH WAS IN FACT SYNONYMOUS WITH PEACE SAVE FOR THEPOSITIVE NORMALIZATION OF RELATIONS WHICH FULL PEACE INVOLVES. "NON-USE OF FORCE" COULD USEFULLY BE RUSUSCITATED,ALLON SAID , ONLY IF THE EGYPTAIN WERE WILLING" TO IMPROVE ON THE QUID PRO QUO" WHICH THEY HAD OFFERED DURING THE SHUTTLE.

6. U.S.ROLE IN RENEWED NEGOTIATIONS. ALLON CHARCTEREIZED U.S. GOOD OFFICES AS " INDISPENSABLE" TO POSSIBLE RNEWAL OF GOI-GOE TALKS. AFTER NOTING THAT THER WRE NO INDI-CATIONS THATEGYPT WAS PREPARED TO CHANGE ITS POSITION AND REAFFIRMING HIS CONVICTION THAT GOI HAD ACTD CORRECTLY, ALLON STATD, " PERHAPS A DIFFERENT PROCUDUR COULD BE EMPLOYED--'PROXIMITY TALKS' SAY, INSTEAD OF THE SHUTTLE SYSTEM. PERHPAS THE U.S. COULD BE INDUCED TO STEP IN WIT PROPOSALS OF ITS OWN INSTEAD OF MERLY TRANSMITTING EACH SIDE'S PROPOSAL TO THE OTHR."

7. GENEVA CONFERENCE. ALLON ALSO SUGGESTD THAT RESUMPTION OF GENEVA CONFERENCE COULD FEASIBLY RESULT IN FURTHER PARIAL NEGOTAIONS BETWEEN ISREL AND EGYPT--JUST AS THE OPENING SESSION HAD SPAWNED THE ISRAEL-EGYPT AND ISRAEL-SYRIA DISENGAGEMENTS TALKS. END UNCLASSIFIED.

BEGIN CONFIDENTIAL.

8. COMMENT. THIS IS FIRST ACKNOWLEDGEMENT BY ANY SENIOR GOI LEADR SINCE SUSPENSION OF NEGOTIATIONS THAT EGYTP'S NEGOTIATING POSITION HAD CONTAINED "ENCOURAGING" ELEMENTS IT IS PERHAPS NOT ACCIDENTIAL THAT THESE OBSERVATIONS HAVE SURFACED IN ENGLISH LANGUAGE LIMITED CIRCULATION JERUSALEM POST RATHER HTN IN HEBREW LANGUAGE PRESS. WE THINK, HOWEVER, THAT MOST ISRAELIS CONTINEU TO BELIEVE CONFIDENTIAL

PAGE 04 TEL AV 02270 151548Z

THAT EGYPTIAN INTRASIGNECNE ALONE CAUSED TALKS TO COLLAPSE. AT THIS JUNCTURE WE DOUBT THAT ALLON'S REMARKS TO POST EDITORS CAN BE EXPECTED TO DO MUCH MORE THAN GIVE A POSITIVE GLOSS TO ISRAELI POSITISON BEFORE HIS VISIT TO WASHINGTON, WE JUDGE THEY ARE UNLIKELY TO INFLUENCE DOMESTICE OPINIONS SIGNIFICANTLY. LINE RECENTLY TAKEN BY DEFMIN PERES, BOTH TO CODELS AND PUBLICLY SEEMS MORE REFLECTIVE OF MAINSTREAM ISRAELI THINKING AND ALSO MORE LIKELY TO MOLD IT. END CONFIDENTIAL. DOZIER

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: FOREIGN RELATIONS, MILITARY ASSISTANCE, PEACE PLANS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 15 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GarlanWA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975TELAV02270
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: D750131-0426
From: TEL AVIV
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197504102/baaaaeqj.tel
Line Count: 152
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ACTION NEA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GarlanWA
Review Comment: n/a
Review Content Flags:
Review Date: 09 JUN 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <09 JUN 2003 by izenbei0>; APPROVED <11 SEP 2003 by GarlanWA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: PFOR, IS, EG, XF, US, (ALLON, YIGAL)
To: STATE INFO AMEMBSSY AMMAN
BEIRUT
CAIRO
AMEMBSSY DAMASCUS
JERUSALEM
Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006